The Transition Takes Hold

The Point of Great Returns
WHY THE CLEAN ENERGY TRANSITION NOW APPEARS IRREVERSIBLE  P.1

Clean Power Holds its Edge
SOLAR OUTSHINES ITS COMPETITION IN THE WORLD’S BIGGEST ELECTRICITY SYSTEMS  P.2

Watch Out for Falling Prices
RENEWABLES BECOME MORE COST COMPETITIVE  P.6

Markets to Watch
CHINA, THE U.S. AND INDIA EXAMINED  P.8

CLEAN ENERGY CANADA
Contents

1
EXECUTIVE SUMMARY
The Point of Great Returns

2
Renewable Power Holds its Edge

4
Leading Nations Ease Off Investment

6
Watch Out for Falling Prices

7
A Growing Global Workforce

8
Markets to Watch

12
LOOKING AHEAD
Canada’s Niche in the Clean Energy Transition

The Transition Takes Hold
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About Clean Energy Canada
Clean Energy Canada works to accelerate Canada’s transition to a clean and renewable energy system. We collaborate with civil society, governments and the private sector to build awareness of and support for solutions that address climate disruption and foster an energy-efficient, environmentally responsible and prosperous economy.

Clean Energy Canada is an initiative of the Centre for Dialogue at Simon Fraser University.

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Cover photo: Monty Rakusen/Getty
Tipping points: those elusive moments when a technology goes mainstream.

Much has been written in the debate over whether renewable energy has passed, is fast-approaching, or is still a ways from crossing that threshold.

The true tipping point will only become apparent in the rearview mirror, and it won’t be defined by a single moment or breakthrough. It will be crossed at different times, in different countries, driven by different forces. But the clean energy transition now appears irreversible.

In developed and developing countries alike, fossil fuels are falling out of favour as a source of electricity. They are being beat out by renewable power that is clean, increasingly cost-competitive and a fast-growing source of economic opportunity.

The world’s three largest electricity markets—China, the United States and India—have aggressively pursued renewable power and were collectively responsible for half of global clean energy investment in 2016.

In both China and India, renewable energy offers a critical solution to the pollution choking fast-growing cities. Smog has become increasingly disruptive—socially, economically and politically—closing schools in Delhi, grounding airplanes in China and contributing to the premature deaths of millions of citizens.

In the U.S., the renewable energy sector has become a major job creator: since 2009, the solar industry created one out of every 80 new jobs, and the country’s fastest-growing occupation is wind turbine technician. While President Donald Trump may have promised to bring back coal jobs, he will no doubt find resistance—in both Congress and statehouses—should his efforts come at the expense of clean energy jobs.

While total clean energy investment fell in 2016 from the record-breaking total in 2015, new renewable electricity capacity rivalled the previous year. Sustained policy efforts by governments, coupled with the continued drop in clean energy technology costs, have created the conditions for more clean electrons to be squeezed out of every dollar spent.

Global growth in renewable energy remains policy-driven, but increasingly that policy is harnessing the competitive forces of the market. This approach has further driven down costs and inspired technology innovation, new business models and market design. Competitive auctions for contracts to build new renewable energy projects are leading to record-low prices that increasingly undercut their fossil fuel competitors.

But the evolution of our electricity system is not without its challenges. They range from decentralizing supply, to integrating variable sources of power like wind and solar, to building new transmission lines connecting power-rich regions with those in need of clean electrons. China serves as a good example: in some regions, wind farms and solar fields are being built faster than they can be integrated, leaving them stranded from the grid or forced to reduce output.

Investment in renewable power waned in Canada in 2016, as our electricity system is already dominated by power from fossil-free sources and electricity demand is relatively stable. But we know from experience how to harness and maximize the value of renewable electricity. We have a clean energy technology sector that punches above its weight and companies hungry to sell their solutions beyond our borders. Helping other countries increase their use of renewable power may be where Canada finds its niche—and economic opportunity—in the global clean energy transition.

As the U.S. government retreats from international climate diplomacy, clean energy innovation and free trade, it leaves a gap that Canada is well-positioned to fill. And it’s clear that if we don’t step up, somebody else will.

Merran Smith
Executive Director
Clean Energy Canada
Since 2012, the world has brought more power online from renewables than fossil fuels each year—and that trend continued in 2016. Solar had a record-breaking year, with 73 gigawatts (GW) of new capacity coming online—nearly half of the total renewable power added globally. Meanwhile, wind power had its second-best year ever, delivering over 56 GW of new capacity. Overall, the amount of new renewable power capacity installed in 2016 came in just shy of the record set in 2015, with 150 GW installed.

Last year alone, the world added more clean power than we have in all of Canada today, from all sources.

**NEW CAPACITY FROM RENEWABLES AND FOSSIL FUELS**

**SHARE OF NEW ELECTRICITY CAPACITY FROM RENEWABLE SOURCES IN 2016**

*Data not yet available for Canada or globally.

Source: Wind Europe; U.S. Energy Information Administration; China Electricity Council; Government of India, Ministry of Power, Central Electricity Authority
Solar outshines its competition in world’s largest electricity systems

In 2015, the amount of solar power installed in China set a world record. China smashed that record again in 2016, adding 30 GW of new capacity—or roughly enough solar panels to cover three soccer fields every hour.

China wasn’t alone in the record-breaking department in 2016. In the U.S., solar installations—including both rooftop and utility-scale—nearly doubled over 2015, adding 14 GW. Utility-scale solar additions of 8 GW represented 39% of new utility-scale capacity in the U.S., taking the crown as the top new source of power in the country.

In India, remarkably low-cost renewable auction bids drove new solar capacity, which more than doubled relative to 2015 to become the second-largest source of new power in the country. India also built the world’s largest solar plant, covering 10 square kilometres and providing 648 MW of clean electricity capacity.

Source: Data from Bloomberg New Energy Finance

Photo: Joan Sullivan
While new renewable power capacity stayed about even relative to 2015, total clean energy investment deals fell 26% to C$348 billion. That still represents over a third of a trillion dollars, contributing to a global investment of C$2 trillion in clean energy over the past five years.

Yet investment fell by nearly one-third in China and more than half in Japan as the clean energy building boom eased off. Both countries are now focused on “digesting” the vast amounts of new renewable energy capacity added in recent years.

China, in particular, has struggled to align the pace at which it’s adding new renewable energy capacity with how quickly it’s building transmission lines and integrating new power sources. Over the first three quarters of 2016, 19% of China’s wind power production was “curtailed”—effectively wasted. The Chinese government now aims to reduce the curtailment rate to 5% within five years.

In the U.S., investment dropped by 9% after a surge of development in late 2015, when it was uncertain whether Congress would extend federal wind and solar tax credits beyond that year. (Good news: it did.)
Spotlight on Canada

The topline figures for Canada don’t paint a pretty picture: for the second year in a row, clean energy investment was down. Investment deals fell 53% relative to 2015, from just over C$4 billion to just over C$2 billion, dropping Canada from 9th to 11th place globally.

But context matters.

Relative to the top five countries leading the world in renewable energy investment and deployment, Canada already has a remarkably clean grid—deriving more than 80% of its power from emissions-free sources and nearly two-thirds from renewable energy. That fact, coupled with relatively stable demand for electricity, limits the need or opportunity for new investment and deployment.

But activity in the sector isn’t going to grind to a halt. To the contrary, government commitments to phase out coal-fired power by 2030 mean provincial grids—most notably in Alberta and Saskatchewan—will see an increased role for renewable sources of power. Further, the federal government has set a national target of securing 90% of Canada’s power from non-emitting sources by 2030, constraining the opportunity for new natural gas-generated power unless it includes carbon capture and storage.

Looking forward, Canada still has room to increase the production of renewable electricity—but it won’t happen at nearly the same pace or scale as countries still delivering power to the people for the first time, nor those making efforts to clean up more polluting power grids.

Canada’s grid is remarkably clean. We get 80% of our power from emissions-free sources and nearly two-thirds from renewable energy.
Watch Out for Falling Prices

Fossil fuel prices are notoriously volatile and unpredictable. But there’s a new market dynamic at play in the energy sector. Renewables are increasingly going head-to-head with fossils to produce the lowest-cost electricity, and they’re winning. Global trends show some renewable energy technologies have reached “grid parity” with fossil fuels—thanks to falling technology costs—meaning no financial support is required to make their cost equal to, or cheaper than, their fossil fuel competitors.

A fundamental benefit of clean energy technologies is that they, like other technologies, follow relatively predictable declines in cost. As production and experience scale up, costs come down. Looking to the future, these trends will continue. Between 2015 and 2025, the International Renewable Energy Agency projects generation costs for onshore wind to fall another 26%, while offshore wind generation costs fall 35% and utility-scale solar PV costs drop 57%.

Changes in policy are also driving down renewable power project costs, notably as governments shift towards competitive auctions. Rather than setting a fixed price that governments or utilities will pay for renewable power, auctions introduce competition for contracts between would-be project developers. Given how quickly technology and other project costs are falling, auctions allow governments to capitalize on these trends.

In 2016, prices resulting from solar and wind energy auctions fell significantly. For onshore wind power, Morocco received a record-low bid price of C$40/MWh; for offshore wind, Denmark received a record-low bid price of C$107/MWh; while for solar PV, Abu Dhabi announced a record-low bid price of C$32/MWh. The shift from tariffs to competitive auction also delivered lower prices in Ontario, with wind projects coming in 33% lower and solar projects 61% lower than the previous tariffs paid.

DECREASING COSTS MAKE RENEWABLES MORE COMPETITIVE

Global levelized cost of electricity for utility-scale power (ranges), 2010 and 2016

A Growing Global Workforce

As the role of renewable energy in the global energy system has expanded, its workforce has grown apace. By 2015, renewable electricity employment is estimated to have grown to 6.7 million direct and indirect jobs globally, with solar PV the leading technology, employing nearly 2.8 million people. It is estimated that in 2015 Canada was home to 10,500 jobs in wind and 8,100 in solar PV. *

*Note: Jobs estimates for other renewable energy technologies are not available.

INDIA’S SOLAR AMBITION DELIVERS NEW JOBS

India’s aggressive targets for building up renewable energy supply are translating into significant investment—and putting people to work. In 2015, solar PV employed an estimated 103,000 people in grid-connected (31,000) and off-grid (72,000) applications. The push for 100 GW of cumulative solar PV installations by 2022 will add to this total, generating up to 1.1 million jobs.

Markets to Watch

China

China is a clean energy behemoth, with over half-a-trillion dollars invested in renewable energy in the last five years alone. And the Chinese have no plans of ceding that leadership, aiming for 110 GW of solar power and 210 GW of wind by 2020. That represents a doubling of solar capacity relative to 2015 and a 50% increase in wind power capacity. To deliver on this growth, China intends to invest C$480 billion and anticipates creating 13 million jobs in the renewable energy sector.

China’s renewable energy push is delivering more than electrons. By emphasizing zero-emitting renewable energy over coal-fired power, the country is hoping to limit both its greenhouse gas emissions and the smog choking its cities.

The rapid rise of clean power in China has also driven the creation of a renewable energy technology manufacturing sector that dominates global markets. The country is home to five of the world’s top six solar panel manufacturers and five of the top 10 wind turbine manufacturers.

No less significant, China has emerged as a key player in global climate change diplomacy, firmly backing the Paris Agreement—even in the event that President Trump withdraws the U.S. from the deal. China’s diplomacy has also helped open doors to Chinese investment in clean energy abroad, which rose 60% to nearly C$42 billion in 2016 and included four of the five biggest renewable energy deals in the world.
India

As its economy grows and its grid modernizes and expands, India faces three key challenges: meeting growing demand for power, cutting pollution, and delivering modern electricity to the more than 300 million Indians who aren’t yet plugged in.

To meet these challenges, the Indian government has set an aggressive goal of delivering 175 GW of renewable energy by 2022, including 135 GW of utility-scale projects—a tripling of capacity relative to 2015. Some hopeful trends are emerging. Between 2013 and 2016, the annual growth rate of renewable energy was 15%, compared to almost 13% for coal. And in 2016, 44% of new electricity capacity came from renewable sources. In some parts of the country, rooftop solar power costs are often comparable to average residential electricity rates, and record-low prices are emerging from utility-scale renewable power auctions.

But the challenge should not be understated: delivering this growth is estimated to require investment of nearly C$133 billion—an average of $19 billion per year, a 50% increase over the nearly $13 billion invested in 2015.

In 2016 India built the world’s largest solar project

<table>
<thead>
<tr>
<th>Generating capacity</th>
<th>Size</th>
<th>Time to build</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>648 MW</td>
<td>2.5 million panels</td>
<td>8 months</td>
<td>C$900 million</td>
</tr>
<tr>
<td>150,000 homes</td>
<td>10km</td>
<td></td>
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</tr>
</tbody>
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Source: “India unveils the world’s largest solar power plant,” Al-Jazeera, November 30, 2016
Under former president Barack Obama, clean energy was a top priority, both for economic growth and to reduce carbon pollution from burning fossil fuels. The U.S. saw nearly C$60 billion in clean energy investment in 2016 (its second-best year ever) and C$260 billion in the past five years. Consequently, the election of Donald Trump—a fossil-fuel advocate and self-identified climate change skeptic—has led many to wonder whether the U.S. will continue to hold the number-two spot as a destination for clean energy investment.

While there is no doubt that Obama was a clean energy supporter, the sector’s booster club includes a whole lot of Republicans in Congress, and governors in both red and blue statehouses. In December 2015, a Republican-led Congress passed an extension of the tax credits that have done much to bolster the growth of wind and solar. It’s easy to understand why support for clean energy is bipartisan: the top 10 wind-energy producing congressional districts are represented by Republicans. Meanwhile, 39 states—red and blue—have renewable portfolio standards, which mandate that a growing proportion of electricity must come from renewable sources. The top five states in terms of the proportion of their electricity that’s generated by wind are all red states, currently led by Republican governors. Republican-led North Carolina, meanwhile, trails only California in the development of new solar projects.

As President Trump decides how to approach clean energy, he will no doubt be informed by two key metrics: the opinion of his supporters and what it means for jobs. On both counts, the odds are in clean energy’s favour. A survey conducted days after the U.S. election by Public Opinion Strategies, a Republican pollster, found that three-quarters of Trump voters support “action to accelerate the development and use of clean energy.”

And the jobs data is even more persuasive: over 260,000 Americans are now employed in the solar industry, more than double 2010 figures. Wind turbine technician, meanwhile, is the fastest-growing occupation in the country, according to the Bureau of Labor Statistics. The numbers add up, and American clean energy jobs are projected to keep growing in the coming years.
Since 2009, the solar industry has created one out of every 80 new jobs in the U.S. In 2016, it was one out of every 50 new jobs.

Canada’s Niche in the Clean Energy Transition

“We are witnessing a transformation of global power markets led by renewables.”

Those were the words of Fatih Birol, executive director of the International Energy Agency—an institution often noted for its conservative tendencies when it comes to renewable energy.

The global clean energy transition has taken hold: hundreds of billions of dollars flow into new clean energy projects every year, pushing renewables toward increasing dominance over fossil fuels in various markets. A confluence of economic, environmental, social and political forces will continue to drive the transformation of our electricity systems.

Canada is ahead of the curve, with a grid already drawing on significant amounts of renewable power thanks to a legacy of hydropower and recent growth from other sources, most notably wind and solar. The challenge is determining Canada’s niche to capitalize on the immense economic opportunity this transformation is creating in countries around the world.

Without question, Canada should and will continue to deploy renewable energy to meet the federal targets of phasing out coal-fired power and achieving 90% non-emitting power by 2030. Ultimately, renewable energy will prove critical in efforts to fully decarbonize the country’s power grids and the broader energy system, by switching from fossil fuels to clean electricity. It is in overcoming this challenge that Canada has the opportunity to be among the leaders: using new technologies and systems to replace the fuels used to heat buildings, provide energy to industries, and power transportation.

Canada is home to numerous clean energy technology and service companies, which are cutting their teeth at home but must ultimately look abroad if they are to continue growing. The 2016 Global Cleantech 100 List, compiled by the San Francisco-based Cleantech Group, identifies the companies best positioned to solve tomorrow’s clean technology challenges, spotlighting those with potential to make the most significant market impact in the next five to 10 years. Canada delivered an impressive 11 companies to the list, and five of those were in the clean energy field.

In addition to Canadian resourcefulness, this country is home to many of the metals and minerals that are increasingly in demand as inputs to wind turbines and solar panels.

While some might lament the outlook for our traditional energy sector, there is no shortage of opportunity for Canada in the clean energy transition. But it will take a concerted effort, by government and businesses alike, to fully identify and capitalize upon it.

In an era in which trade with our closest neighbour may become more challenging, new markets—from Europe to India to China—offer great prospects. It’s clear these markets are seeking clean energy solutions. And Canada is well-positioned to deliver.
Canada is home to numerous clean energy technology and service companies, which are cutting their teeth at home but must ultimately look abroad if they are to continue growing.